103D CONGRESS 2D SESSION

# S. 1979

To require employers to post, and to provide to employees individually, information relating to sexual harassment that violates title VII of the Civil Rights Act of 1964, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

MARCH 24 (legislative day, FEBRUARY 22), 1994

Mrs. Murray (for herself, Mrs. Feinstein, Ms. Moseley-Braun, Mrs. Boxer, Mr. Kennedy, and Mr. Durenberger) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

## A BILL

To require employers to post, and to provide to employees individually, information relating to sexual harassment that violates title VII of the Civil Rights Act of 1964, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Sexual Harassment
- 5 Prevention Act of 1994".
- 6 SEC. 2. FINDINGS AND PURPOSES.
- 7 (a) FINDINGS.—The Congress finds the following:

- (1) Sexual harassment in employment persists widely in the workplace, although it violates title VII of the Civil Rights Act of 1964 (42 U.S.C. 2000e et seq.) and adversely affects employees.
  - (2) According to guidelines issued by the Equal Employment Opportunity Commission in 1980, the most effective tool for eliminating sexual harassment is prevention.
  - (3) The Merit Systems Protection Board found in 1981 and 1988 surveys of Federal Government employees that 42 percent of female employees and 14 percent of male employees questioned had experienced some kind of harassment in employment. The American Psychological Association estimates that at least 50 percent of all working women have been sexually harassed at the workplace during their careers.
  - (4) The vast majority of sexual harassment episodes go unreported to a supervisory employee or other individual designated by the employer. Only 5 percent of the Government employees who indicated in the 1988 Merit Systems Protection Board survey that they had been harassed filed a formal complaint or requested an investigation of the harassment.

(5) Sexual harassment has a significant cost for employees and employers. A 1988 study by Working Woman Magazine shows that sexual harassment costs a typical "Fortune 500" employer \$6,000,000, or \$292.53 per employee, each year. The same study estimates that it is 34 times more expensive for such an employer to ignore the problem than to establish effective programs and policies to address the problem. 

## (b) Purposes.—The purposes of this Act are—

- (1) to establish workplace requirements that will reduce the incidence of sexual harassment in employment;
- (2) to provide a low-cost system to assist employers to establish programs and policies to prevent sexual harassment in employment;
- (3) to raise the awareness of employees of the definition of sexual harassment and of available avenues of redress; and
- (4) to increase the authority and capacity of the Equal Employment Opportunity Commission, and other enforcement agencies, to assist in preventing sexual harassment in employment.

## 1 SEC. 3. EMPLOYER REQUIREMENTS.

2	(a) Posting of Notice in the Workplace.—
3	Each employer shall post and keep posted in conspicuous
4	places upon its premises where notices to employees and
5	applicants for employment are customarily posted, a no-
6	tice that shall be prepared or approved by the appropriate
7	primary enforcement agency and shall set forth—
8	(1) the definition of sexual harassment found in
9	section 1604.11(a) of title 29, Code of Federal Reg-
10	ulations (or any corresponding similar regulation);
11	(2) the fact that sexual harassment in employ-
12	ment is a violation of Federal law;
13	(3) information describing how to file with the
14	primary enforcement agency a complaint alleging
15	such harassment, including information on the time
16	periods within which an alleged victim of discrimina-
17	tion (including sexual harassment) must file a
18	charge with the primary enforcement agency, or a
19	State or local fair employment agency, in order to
20	satisfy the applicable statute of limitations;
21	(4) an address, and the toll-free telephone num-
22	ber, to be used to contact the appropriate enforce-
23	ment agency regarding such harassment or compli-
24	ance with the requirements of this Act; and
25	(5) such other information as the primary en-

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forcement agency may require.

1	(b) Separate Notice to Individual Employ-
2	EES.—
3	(1) Contents.—Each employer shall provide
4	annually to each employee individually a written no-
5	tice that includes—
6	(A) the information specified in para-
7	graphs (1) through (4) of subsection (a);
8	(B) a description of the procedures estab-
9	lished by such employer to resolve allegations of
10	sexual harassment in employment; and
11	(C) such other information as the appro-
12	priate primary enforcement agency may require.
13	(2) Manner of notice.—Such notice shall be
14	provided in a manner that ensures that such em-
15	ployee actually receives such notice.
16	(c) Management Information for Supervisory
17	Employees.—Not later than 60 days after an employer
18	places an individual in a supervisory employment position
19	or 1 year after the date of the enactment of this Act,
20	whichever occurs later, such employer shall provide to the
21	supervisory employee information specifying the respon-
22	sibilities of, and the methods to be used by, such employee
23	to ensure that immediate and corrective action is taken
24	to address allegations of sexual harassment in employ-
25	ment

1	(d) CIVIL PENALTY.—A willful violation of this sec-
2	tion shall be punishable by a civil penalty of not more than
3	\$1,000 for each separate violation.
4	SEC. 4. DUTIES OF THE ENFORCEMENT AGENCIES.
5	(a) TECHNICAL ASSISTANCE MATERIALS.—
6	(1) IN GENERAL.—Not later than 180 days
7	after the date of the enactment of this Act, each pri-
8	mary enforcement agency shall prepare and make
9	available to employers at no cost to the employers
10	(by publication in the Federal Register or other
11	means)—
12	(A) a model notice of the kind required by
13	section 3(a) to be posted;
14	(B) a model notice of the kind required by
15	section 3(b) to be provided to employees; and
16	(C) voluntary guidelines for the establish-
17	ment of policies and procedures by employers to
18	address allegations of discrimination (including
19	sexual harassment) in employment.
20	(2) Revisions.—The primary enforcement
21	agency shall periodically review and, as appropriate,
22	revise the notices and guidelines described in sub-
23	paragraphs (A) through (C) of paragraph (1).
24	(b) Toll-Free Telephone Number.—Not later
25	than 180 days after the date of the enactment of this Act,

- 1 the primary enforcement agency shall provide a toll-free
- 2 telephone number for use by employees and employers in
- 3 the United States to obtain—
- 4 (1) information regarding compliance with this
- 5 Act; and
- 6 (2) the model notices and guidelines prepared
- 7 under subsection (a).

#### 8 SEC. 5. ENFORCEMENT.

- 9 (a) Private Employees; Executive Employees;
- 10 Employees of Instrumentalities; State Employ-
- 11 EES.—If an employee described in subparagraph (A), (B),
- 12 (E), or (F) of section 6(2) alleges a violation of section
- 13 3, the Commission shall enforce the section in the same
- 14 manner as the Commission enforces section 711 of the
- 15 Civil Rights Act of 1964 (42 U.S.C. 2000e–10).
- 16 (b) House of Representatives Employees.—
- 17 (1) HEARING.—If an employee described in sec-
- tion 6(2)(C) alleges a violation of section 3, the Of-
- fice of Fair Employment Practices of the House of
- 20 Representatives (or such entity as the House of Rep-
- 21 resentatives may designate) shall consider the allega-
- tion in accordance with the hearing procedures pro-
- vided in clause 6 of Rule LI of the Rules of the
- 24 House of Representatives of the 103d Congress (or
- any other provision that continues in effect the pro-

- visions of such rule). In carrying out such procedures, such Office or entity shall permit an employee, or a representative of the Office or entity, to
  file a complaint not later than 180 days after the alleged violation, and shall not require compliance
  with any counseling and mediation procedures provided in such rule or provision.
  - (2) Review.—Any party to a proceeding conducted under paragraph (1) may seek review of a final decision resulting from such proceeding. Such review shall be conducted by such Office or entity in accordance with the review procedures provided in clause 7 of such rule (or such other provision).
  - (3) PROCEDURES.—In conducting a proceeding under paragraph (1) or (2), such Office or entity shall conduct the proceeding in accordance with any requirement of such rule (or such other provision) that relates to such a proceeding, including a requirement relating to agreements, costs, closed hearings and confidentiality, and requests for witnesses and information.
  - (4) Remedies.—Following a proceeding under paragraph (1) or (2), if the Office or entity finds that an employer is not in compliance with section

3, such Office or entity may order the civil penalty described in section 3(d).

### (c) SENATE EMPLOYEES.—

- (1) HEARING.—If an employee described in section 6(2)(D) alleges a violation of section 3, the Office of Senate Fair Employment Practices (or such entity as the Senate may designate) shall consider the allegation in accordance with the hearing procedures provided in section 307 of the Government Employee Rights Act of 1991 (2 U.S.C. 1207) (or any other provision that continues in effect the provisions of such Act). In carrying out such procedures, such Office or entity shall permit an employee, or a representative of such Office or entity, to file a complaint not later than 180 days after the alleged violation, and shall not require compliance with any counseling and mediation procedures provided in such Act or provision.
- (2) Review.—Any party to a proceeding conducted under paragraph (1) may seek review of a final decision resulting from such proceeding. Such review shall be conducted by the Select Committee on Ethics (or by such entity as the Senate may designate) in accordance with the review procedures

- provided in section 308 of such Act (or such other provision).
- 3 (3) JUDICIAL REVIEW.—Any party to a proceeding conducted under paragraph (2) may seek review of a final decision resulting from such proceeding. Such review shall be conducted by the United States Court of Appeals for the Federal Circuit in accordance with the procedures provided in section 309 of such Act.
  - (4) PROCEDURES.—In conducting a proceeding under paragraph (1) or (2), the appropriate Office, Committee, or entity shall conduct the proceeding in accordance with any requirement of such Act (or such other provision) that relates to such a proceeding, including a requirement relating to agreements, costs, closed hearings and confidentiality, and requests for witnesses and information.
  - (5) Remedies.—Following a proceeding under paragraph (1), (2), or (3), if the appropriate Office, Committee, entity, or court finds that an employer is not in compliance with section 3, the Office, Committee, entity, or court may order the civil penalty described in section 3(d).
- 24 SEC. 6. DEFINITIONS.

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25 As used in this Act:

1	(1) Commission.—The term "Commission"
2	means the Equal Employment Opportunity Commis-
3	sion.
4	(2) Employee.—The term "employee"
5	means—
6	(A) an employee as defined in section
7	701(f) of the Civil Rights Act of 1964 (42
8	U.S.C. 2000e(f));
9	(B) an employee referred to in section
10	717(a) of such Act (42 U.S.C. 2000e–16(a));
11	(C) an employee in an employment position
12	of the House of Representatives;
13	(D) a Senate employee as defined in sec-
14	tion 301(c)(1) of the Government Employee
15	Rights Act of 1991 (2 U.S.C. 1201(c)(1));
16	(E) an employee (other than an employee
17	described in subparagraph (B) or (D)) in an
18	employment position of an instrumentality of
19	the Congress; and
20	(F) an individual referred to in section
21	321(a) of the Civil Rights Act of 1991 (2
22	U.S.C. 1220(a)).
23	(3) Employer.—The term "employer"
24	means—

1	(A) an employer as defined in section
2	701(b) of the Civil Rights Act of 1964 (42
3	U.S.C. 2000e(b));
4	(B) a Federal entity, or entity of the Gov-
5	ernment of the District of Columbia, to which
6	section 717(a) of the Civil Rights Act of 1964
7	(42 U.S.C. 2000e-16(a)) applies;
8	(C) an employing authority of the House
9	of Representatives, of the Senate, or of an in-
10	strumentality of the Congress; and
11	(D) an elected official described in section
12	321(a) of the Civil Rights Act of 1991.
13	(4) Instrumentality of the congress.—
14	The term "instrumentality of the Congress" means
15	the Architect of the Capitol, the Congressional
16	Budget Office, the General Accounting Office, the
17	Government Printing Office, the Library of Con-
18	gress, the Office of Technology Assessment, the
19	United States Botanic Garden, and any other office
20	of the legislative branch of the Federal Government.
21	(5) Primary enforcement agency.—The
22	term "primary enforcement agency" means—
23	(A) with respect to any matter relating to
24	an allegation of sexual harassment of an em-

1	ployee described in subparagraph (A), (B), (E),
2	or (F) of paragraph (2), the Commission;
3	(B) with respect to any matter relating to
4	an allegation of sexual harassment of an em-
5	ployee described in paragraph (2)(C), the Office
6	of Fair Employment Practices of the House of
7	Representatives (or such entity as the House of
8	Representatives may designate); and
9	(C) with respect to any matter relating to
10	an allegation of sexual harassment of an em-
11	ployee described in paragraph (2)(D), the Office
12	of Senate Fair Employment Practices (or such
13	entity as the Senate may designate).
14	(6) Sexual Harassment.—The term "sexual
15	harassment" has the same meaning as such term
16	has for purposes of title VII of the Civil Rights Act
17	of 1964 (42 U.S.C. 2000e et seq.).
18	SEC. 7. EFFECTIVE DATES.
19	(a) GENERAL EFFECTIVE DATE.—Except as pro-
20	vided in subsection (b), this Act shall take effect on the
21	date of the enactment of this Act.
22	(b) Employer Requirements.—Section 3 shall
23	take effect 1 year after the date of the enactment of this

24 Act.